- 1 as, "What is the impact of a large industry?" Now,
- 2 here, it's not really large, because even one large
- 3 industry is a relatively minor addition to about 100
- 4 million gallons a day used by agriculture. But this is
- 5 an example of how that regional models can be used
- 6 towards ultimately, maybe close-in studies within a
- 7 parish.
- 8 The large regional models, for example, in Chicot,
- 9 if you added one large industry, it would largely be
- 10 lost, but if you had a focus model, an inset model,
- 11 which can be quickly developed out of a regional model
- 12 by the computerized technique, a refinement mesh
- 13 technique, you can pull it out almost in an automated
- 14 way, and you can build off the regional model and
- 15 quickly run a series of scenarios.
- 16 Thank you. That's all I have to say. I'll be
- 17 glad to answer questions, and I'm sure Tom would, as
- 18 well.
- 19 MR. WELSH:
- 20 Perhaps we could get Mr. Dial to give his report,
- 21 and then we could just open it up for questions to any
- 22 of the presentations.
- 23 MR. DIAL:
- 24 My name is Don Dial. I'm the present director of
- 25 the Capitol Area Ground Water Conservation Commission.
- 26 This -- Capitol Area includes -- it's a ground water
- 27 management district in the Greater Baton Rouge area.
- 28 The district covers five parishes, which includes East
- 29 and West Baton Rouge, East and West Feliciana, and
- 30 Pointe Coupee.

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- I'm going to just talk to you and tell you about
- 2 the what the Commission is all about, what we do, and
- 3 some of the things that -- how we're funded and so
- 4 forth. We'll first talk about the function of the
- 5 Capitol Area, number two, the authority of the
- 6 Commission, Board makeup, funding, and the powers of
- 7 the Board.
- In the beginning, the function of the Capitol Area
- 9 Ground Water District was to promote the orderly
- 10 development of the ground water resources of the
- 11 Capitol Area District, and a second very important
- 12 function was, protect the quality of the ground water.
- 13 This was generated by -- going back to the -- in the
- 14 '60s, there were concerns back then about things like
- 15 ground water declines, water level declines. There
- 16 were concerns also with -- it was determined early on
- 17 that one of our sands, the 600-foot sand, had migrated
- 18 across the Baton Rouge fault and was moving northward
- 19 toward the downtown area, so there was salt water
- 20 encroachment at that point. And another thing they
- 21 were concerned about was land subsidence, and I'll go
- 22 over that a little bit later.
- 23 The Capitol Area Water District was put into being
- 24 by the act -- by an act of the legislature in the 1974
- 25 session, and -- so that's about -- we've been in
- 26 business about 30 years. The Commission started up its
- 27 operation January 1, 1975, and the object was to
- 28 inventory all the water users in the district that were
- 29 covered by the Commission and to keep track of all the
- 30 ground water pumpage from all the various aquifers.

- 1 And there's -- of course, there's a number of
- 2 water-bearing sands beneath Baton Rouge, and each of
- 3 these is used both for public water supply and also for
- 4 industrial usage.
- 5 The Commission was set up with a governing Board,
- 6 which consists of 15 commissioners, somewhat like the
- 7 set up of the State Ground Water Commission here, and
- 8 it was set up where they would have rotating terms.
- 9 Each commissioner serves a three-year term, which can
- 10 be -- you can have one carryover. In other words, you
- 11 can be renominated for a second three-year term. He
- 12 can serve, or she can serve, for a total of six years.
- 13 A couple of exceptions to that are the two State
- 14 agencies, DOTD and DEQ. Their representatives may have
- 15 as many terms as they want. It depends on who selects
- 16 them. The secretary of the agency selects his
- 17 representative to the Commission, so many of those,
- 18 like -- well, Mr. Bo Bolourchi, with the DOTD, he's
- 19 been on the Commission for a number of years.
- We have five representatives representing the five
- 21 parishes; three represent industry, and we have three
- 22 representing municipal or privately-owned public water
- 23 suppliers. We have a representative from the Farm
- 24 Bureau and the Louisiana Cattleman's Association, and,
- 25 as I mentioned, we have two State appointees, DOTD and
- 26 DEQ, and one nominee is what they call the "Board
- 27 nominee," and he's selected by the Board itself. Okay.
- 28 How are we funded? Well, we don't get any State
- 29 appropriation, and that's good, because we don't have
- 30 to depend on money coming from somebody else. The

- 1 Capitol Area Ground Water was set up originally to be
- 2 self-supporting. It would be supported solely by the
- 3 pumpage fees accessed to the ground water users in the
- 4 district. And it's worked out quite well. We've had
- 5 to raise the pumpage fees. I think the pumpage fees
- 6 back in the early days -- by the way, the early days
- 7 were -- well, back in 1975, we were represented by a
- 8 fellow named Alcee Turcan. I'm sure Turcan is well
- 9 known to especially some of the older people here, the
- 10 second director was George Cardwell, and both of these
- 11 guys were experienced ground water hydrologists. They
- 12 served their careers with the U.S. Geological Survey
- 13 and had good knowledge of ground water.
- 14 The funding, at the present time, the user fees
- 15 are \$3.50 per million gallons. And we have two
- 16 salaried employees, which is myself and one
- 17 administrative assistant, so we have a fairly low
- 18 overhead concerning that. Now, the user fees have some
- 19 exemptions which were placed into effect whenever the
- 20 law was made enacting the Ground Water Commission. The
- 21 Alluvial Aquifer is exempt from any fees. Of course,
- 22 the Alluvial Aquifer is primarily on the west side,
- 23 over in West Baton Rouge and Pointe Coupee Parishes.
- 24 Also, we did not charge any fees for wells completed at
- 25 depths less than four hundred feet. And I think their
- 26 thinking at the time there was that there would be an
- 27 incentive for people maybe to put some wells in the
- 28 shallow sands and save usage from some of the deeper
- 29 sands, which are heavily pumped. Another exception was
- 30 wells not capable of producing more than 50,000 gallons

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- 1 a day, that would include, primarily, domestic wells,
- 2 household wells, and we don't charge any usage from
- 3 those people. And then agricultural purposes was also
- 4 given an exemption.
- Now, we'll get into the powers of the Board. The
- 6 Enabling Act, as they call it, was -- gave the Board
- 7 the authority to do such and so things, and they wanted
- 8 to give it some teeth, I guess, to operate. And one
- 9 thing has to do with the well registration. We
- 10 actually share this information with the USGS and DOTD.
- 11 The wells are registered with DOTD, and any well,
- 12 especially a well that affects us, that is a non-exempt
- 13 well, we get the information from them so we can have
- 14 it in our database, because we have to have all the
- 15 wells in our database in order to send out our pumpage
- 16 invoices, which we do quarterly.
- 17 Authority to issue permits to all the nonexempt
- 18 pumping wells, and we have had a permit rule in effect
- 19 for several years. And the idea of the permit was
- 20 simply to get some information ahead of time about
- 21 where are you going to put the well, how deep are you
- 22 going to put the well, and is it close to any other
- 23 wells pumping in that same sand? It would give us an
- 24 idea to get an advance review of it. And at the
- 25 present time, we share this same responsibility with
- 26 the State Ground Water Commission. They get this
- 27 information from people who are contemplating a well.
- 28 They're supposed to give them, I believe, it's 60 days,
- 29 is that right, 60 days notice, ahead of time of the
- 30 well, and that way, it gives you a chance to look at it

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- 1 ahead of time. Now, I've gotten a few wells in the
- 2 district that I found out about them after they were
- 3 drilled, and that's not a very good way of doing
- 4 business. Because, usually, they would call me
- 5 whenever they ran into a problem and say, we thought
- 6 there was a sand there, and it didn't show up. We've
- 7 gone on down to such and so depth, and what do we do
- 8 now? So if they put in their information to start
- 9 with, in the beginning, beforehand, and give some
- 10 people a chance to look at it and say, okay, you may
- 11 have a problem here with this sand; it looks like it
- 12 has high iron or low pH or any number of things.
- 13 I'll just skip through these quickly. Require
- 14 abandoned wells to be reported and plugged, that's also
- 15 a function of DOTD, so, in a sense, we and the State
- 16 agencies are interested -- are all interested in the
- 17 same thing, that is, to make sure that wells are
- 18 properly reported and plugged. And also, there may
- 19 come a time when we may have to specify the spacing of
- 20 wells, where there's a problem maybe with, well,
- 21 declining water levels or subsidence.
- 22 And back in the early '90s, the Board did pass a
- 23 resolution where they would somewhat restrict the
- 24 pumpage in the industrial area. It was known that the
- 25 water levels in the 2000-foot sand were declining at a
- 26 pretty rapid rate, so they specified a pumpage limit
- 27 within a certain area up there in the industrial area.
- 28 And it worked out really good, and the industry,
- 29 themselves, and I'll have to commend them for this,
- 30 they have instituted conservation measures to cut back

- on pumpage, do more recycling, and in some cases,
- 2 they're using -- they've gone to the river for water,
- 3 put in the treatment plant, use river water, and use
- 4 that for some of their industrial applications,
- 5 especially cooling and things of this sort. So, we've
- 6 had no -- since that time, we've had no problem with
- 7 very rapid declines of water levels. That doesn't mean
- 8 that that's not a problem, because they are declining
- 9 slightly in some of the sands, and so we continue to
- 10 monitor that.
- 11 Enter into contracts with government or private
- 12 agencies, since the beginning, the Capitol Area Ground
- 13 Water Commission has had a pretty close relationship
- 14 with the U.S. Geological Survey. We've always been
- 15 located right next door to them, and we have entered
- 16 into a number of ground water studies with some of the
- 17 ground water professionals in the USGS, and that's
- 18 worked out real good. These contracts are operated on
- 19 a cooperative basis, that is, we put in 50 percent of
- 20 the money, and this is matched by Federal funds. And
- 21 it usually ends up on a -- some sort of publication on
- 22 some phase of ground water, which we're interested in.
- Number two, to receive grants, we've only -- in my
- 24 experience, we've only used this grant procedure one
- 25 time. Back several years ago, we applied for a grant
- 26 through the EPA to look at possibly controlling or
- 27 holding at bay some saltwater encroachment that was
- 28 occurring in the 1500-foot sand, and so we got that
- 29 grant after a lot of rigmarole, and we finished this
- 30 project back in 1999. And the idea was, we put a -- in

- 1 what we call a connector well. We connected two sands,
- 2 the 800-foot sand and the 1500-foot sand. And since
- 3 the saltwater was approaching the public water supply
- 4 wells on Government Street, we put the connector well
- 5 just south of those Government Street wells and
- 6 connected the two sands, and the 800-foot sand is
- 7 constantly recharging the 1500-foot sand. It's run
- 8 by -- strictly by a head difference. There is a head
- 9 difference of 80 or 90 feet between the two sands, so
- 10 the well just sits there and flows day and night. And
- 11 the idea was to build up -- instead of a draw-down
- 12 cone, you would build up a recharge cone, and you would
- 13 raise the hydraulic head on the 1500-foot sand and
- 14 change the flow pattern the way the saltwater was
- 15 moving and actually shuttle it off to the westward,
- 16 away from those two wells. Up to this point, it's
- 17 worked. There may be a time whenever some saltwater
- 18 will eventually get to those wells, but it's worked for
- 19 up to seven years now.
- Oh, I just talked about that, prevent saltwater
- 21 encroachment, operation of wells for removal, well,
- 22 this would have to with either operating a scavenger
- 23 well or an injection well or a connector well. I just
- 24 talked about the connector well. But a scavenger well
- 25 is simply where you have a well that's starting to go
- 26 salty because the toe of the saltwater always moves
- 27 along the bottom of the aquifer, because the saltwater
- 28 is denser than the freshwater. So, therefore, whenever
- 29 a well starts to creep up on a chloride concentration,
- 30 that's a dead giveaway that the saltwater front has

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- I reached the well. So you can put in a scavenger
- 2 well -- and this has been done in a test. In fact, the
- 3 USGS did a test on that back in the '60s, I think it
- 4 was, on a well down in Gonzales that was starting to go
- 5 salty. You simply -- you -- whenever you pump the
- 6 freshwater in the well, you would go down and screen
- 7 the saltwater section.
- 8 In this well in Gonzales, they put in a liner pipe
- 9 with a packer, and so they had to -- they would pump
- 10 out of the regular well, or the annular space of the
- 11 well, and they would pump out of the liner pipe. The
- 12 liner pipe was screened in the bottom of the aquifer so
- 13 it made saltwater. So you would pump the two wells
- 14 simultaneously. The freshwater is good to go, and the
- 15 saltwater, you would have to dump it somewhere.
- And there's another type of well used in the oil
- 17 patch, which is functional, but I don't know of
- 18 anywhere that it's used in ground water hydrology. And
- 19 I think it's a good thing for research, and that is,
- 20 what they call a doublet well, or in petroleum terms,
- 21 they call it a deep-well sink type of technology. In
- 22 other words, whenever you drill an oil test well and it
- 23 makes gas and it makes a certain amount of oil and
- 24 maybe, along with that oil, it will make some
- 25 saltwater. In time, the oil production decreases, the
- 26 saltwater production increases, and so that's not good
- 27 on your pilot sheet, you know, on the bottom line. You
- 28 have to -- in the early days, they just simply dumped
- 29 this saltwater in creeks or on the surface of the earth
- 30 or whatever. The State now has pretty strict

- 1 regulations on that saltwater, and most of the pumpage,
- 2 I think, is now -- they pump it back down into the
- 3 ground. They call it deep-well -- deep-water disposal.
- 4 But the doublet well would work the same way in the
- 5 freshwater. We had a very well-known hydrologist back
- 6 in the, I think it was the '40s; his name was Jacob.
- 7 He actually applied for a patent on this kind of
- 8 operation. And what you do is, you pump the freshwater
- 9 upward; you pump the saltwater downward. In other
- 10 words, you would have a reverse pump, and you would
- 11 have a packer between them, and so the saltwater just
- 12 rotates around in a circle, endlessly, but you can
- 13 continue to pump the freshwater part of the aquifer on
- 14 the top. And, like I said, the oil well people have
- 15 got this down to a technology. The people down here at
- 16 LSU have done a lot of research in what they call
- 17 deep-well sink technology.
- 18 Control pumping in areas threatened by
- 19 encroachment, I think -- yes, I've just covered that,
- 20 okay.
- 21 To summarize it, the Ground Water District began
- 22 operation in January of 1975, and the reason -- the
- 23 thing that brought this organization into being was,
- 24 there were three major concerns, and these were
- 25 concerns of a lot of people. It just wasn't one or two
- 26 people, but these were the concerns of the government
- 27 agencies, like the USGS. It was concerned with --
- 28 certainly with the public water supply industry, Baton
- 29 Rouge Water Company, and it was a concern with
- 30 industries, like Exxon and some of the larger

- 1 industries up there. And the concerns were, of course,
- 2 are the water levels going to continue to decline?
- 3 There was a problem with saltwater encroachment, and
- 4 also, they were concerned about land subsidence,
- 5 because in the Houston area, that had been quite a
- 6 problem. They had pumped a lot of ground water over
- 7 there, and their stratigraphy was such that it promoted
- 8 land subsidence. The intervening clays were compressed
- 9 causing the surface of the land to subside. That's not
- 10 been much of a problem here in Baton Rouge. We still
- 11 have three subsidence wells up in the Exxon plant yard.
- 12 They've been in operation for -- I guess, since the
- 13 '70s, and we keep continuous records on them, okay.
- Our budget for the District is somewhere in the
- 15 neighborhood of \$200,000 per year, that's what we get
- 16 from our pumpage fees. So some of that goes to the two
- 17 employees' salaries and we -- office rent and so forth,
- 18 but we have a substantial amount to put up in ground
- 19 water studies, like cooperative studies that I
- 20 mentioned earlier, with the USGS or with the City
- 21 Parish or whoever, okay.
- Just a few of the activities, review the plans for
- 23 the new wells, collect and maintain the records, we
- 24 keep these -- we've got records on all the pumpage in
- 25 the five parish districts since 1975. These are
- 26 available in the computer. We also keep hard drive --
- 27 hard copies of those in the -- in our files, as well.
- 28 Review water level data and all those sort of things,
- 29 conduct cooperative studies, that's with the USGS,
- 30 primarily. Supply ground water information to the

- 1 public.
- 2 Down at the bottom, I print a quarterly
- 3 newsletter. We just came out with our October 2006
- 4 newsletter, and I'll leave a few on the tabletop if
- 5 somebody would like to see our newsletter. Many of you
- 6 are on our mailing list. If you are not on the mailing
- 7 list, you could leave your name and address or call our
- 8 office at 293-7370, and we'll be glad to put you on the
- 9 mailing list.
- 10 I guess that's it, and that's all I have. Thank
- 11 you very much.
- 12 MR. WELSH:
- 13 Thank you, Don. That was very interesting. I
- 14 guess, the speakers today, if you would be willing to
- 15 answer any questions that the audience might have.
- Does anyone on the Commission have questions for
- 17 any of the speakers?
- 18 MR. LOWE:
- 19 I think I know the answer, Mr. Dial. But where
- 20 are you getting the individual pumpage rates for a
- 21 well; are they coming through the permit process?
- 22 MR. DIAL:
- 23 Pardon?
- 24 MR. LOWE:
- 25 The individual pumpage rate, do you print out an
- 26 invoice? It's based on pumpage rates, right?
- 27 MR. DIAL:
- 28 Yes.
- 29 MR. LOWE:
- Okay. So is that a part of the permit there to Michelle S. Abadie, CCR

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